

DEPARTMENT OF HEALTH AND HUMAN SERVICES
Centers for Medicare & Medicaid Services



Ambulatory Surgical Center Fee Schedule

PAYMENT SYSTEM FACT SHEET SERIES





This publication provides the following information about Ambulatory Surgical Centers (ASC):

- ❖ The definition of an ASC;
- ❖ ASC payment;
- ❖ How payment rates are determined;
- ❖ Health care quality; and
- ❖ Resources.

Definition of an Ambulatory Surgical Center

An ASC, for Medicare purposes, is a distinct entity that operates exclusively for the purpose of furnishing outpatient surgical services to patients. To be eligible for Medicare payment, ASCs must be certified as meeting the requirements for an ASC and must enter into an agreement with the Centers for Medicare & Medicaid Services (CMS). An ASC can be either:

- ❖ Independent (not part of a provider of services or any other facility); or
- ❖ Operated by a hospital (under the common ownership, licensure, or control of a hospital). An ASC operated by a hospital must:
 - Be a separately identifiable entity that is physically, administratively, and financially independent and distinct from other

operations of the hospital, with costs for the ASC treated as a non-reimbursable cost center on the hospital's cost report;

- Agree to the same assignment, coverage, and payment rules applied to independent ASCs; and
- Comply with the conditions for coverage for ASCs.

Ambulatory Surgical Center Payment

Effective January 1, 2008, in accordance with the Medicare Prescription Drug, Improvement, and Modernization Act (MMA) of 2003, CMS implemented a revised ASC payment system using the Outpatient Prospective Payment System (OPPS) relative payment weights as a guide. The policies for the revised ASC payment system were made in the ASC final rule (CMS-1517-F), which was published in the "Federal Register" on August 2, 2007. The ASC final rule greatly expanded the types of procedures eligible for payment in the ASC setting and excluded from eligibility only those procedures that pose a significant safety risk to beneficiaries or are expected to require active medical monitoring at midnight when furnished in an ASC. The rule also provided a four-year transition to the fully implemented revised ASC payment rates. Beginning with the November 2007 OPPS/ASC final rule with comment period (CMS-1392-FC), the annual update OPPS/ASC final rule with comment period provides the ASC payment rates and lists of surgical procedures and services that qualify for separate payment under the revised ASC payment system.

Medicare makes a single payment to ASCs for covered surgical procedures, which includes ASC facility services that are furnished in connection with the covered procedure. Examples of covered ASC facility services that are paid through the payment for covered surgical procedures include the following:

- ❖ Nursing services, services furnished by technical personnel, and other related services;
- ❖ Patient use of ASC facilities;
- ❖ Drugs and biologicals for which separate payment is not made under the OPPS, surgical dressings, supplies, splints, casts, appliances, and equipment;

- ❖ Administrative, recordkeeping, and housekeeping items and services;
- ❖ Blood, blood plasma, and platelets, with the exception of those to which the blood deductible applies;
- ❖ Materials for anesthesia;
- ❖ Intraocular lenses;
- ❖ Implantable devices, with the exception of those devices with pass-through status under the OPPS; and
- ❖ Radiology services for which payment is packaged under the OPPS.

Medicare also pays ASCs separately for covered ancillary services that are integral to a covered surgical procedure billed by the ASC, specifically certain services that are furnished immediately before,

during, or immediately after the covered surgical procedure. Covered ancillary services include:

- ❖ Drugs and biologicals that are separately paid under the OPPS;
- ❖ Radiology services that are separately paid under the OPPS;
- ❖ Brachytherapy sources;
- ❖ Implantable devices with OPPS pass-through status; and
- ❖ Corneal tissue acquisition.

Certain services may be furnished in ASCs and billed by the appropriate certified provider or supplier. The chart below depicts examples of payment and billing for items or services that are not included in ASC payments for covered surgical procedures or covered ancillary services.

Examples Of Items And Services Not Included In ASC Payments For Covered Surgical Procedures Or Covered Ancillary Services

Items Or Services Not Included	Who Receives Payment	Submit Bills To
Physicians' Services	Physician	Carrier or A/B Medicare Administrative Contractor (MAC)
Purchase or Rental of Non-Implantable Durable Medical Equipment (DME) to ASC Patients for Use in Their Homes	Supplier (ASC can be a supplier of DME if it has a supplier number from the National Supplier Clearinghouse [NSC])	DME MAC
Non-Implantable Prosthetic Devices	Supplier (ASC can be a supplier of DME if it has a DME supplier number from the NSC)	DME MAC
Ambulance Services	Certified Ambulance Supplier	Carrier or A/B MAC
Leg, Arm, Back, and Neck Braces	Supplier	DME MAC
Artificial Legs, Arms, and Eyes	Supplier	DME MAC
Services Furnished by Independent Laboratory	Certified Laboratory (ASC can receive laboratory certification and a Clinical Laboratory Improvement Amendments number)	Carrier or A/B MAC
Facility Services for Surgical Procedures Excluded From the ASC List (listed in Addendum EE to the OPPS/ASC final rule with comment period)	Not covered by Medicare	Beneficiary is liable



The beneficiary coinsurance for ASC-covered surgical procedures and covered ancillary services is 20 percent of the Medicare ASC payment after the yearly Part B deductible has been met. Section 4104 of the Affordable Care Act waives the deductible and coinsurance for certain preventive services that are paid under the ASC payment system and have been recommended by the U.S. Preventive Services Task Force with a grade of A or B.

How Payment Rates Are Determined

As mandated by the MMA, the revised ASC payment system was implemented to be budget neutral for Medicare. In the annual updates to the ASC payment system, CMS sets **relative payment weights** equal to OPPS relative payment weights for the same services and then scales the ASC weights in order

to maintain budget neutrality from year to year. For calendar year (CY) 2012, the ASC relative payment weights were scaled to eliminate any difference in the total payment weight between CY 2011 and CY 2012.

CY 2011 is the final year in the four-year transition period to full implementation of the revised ASC payment rates. All procedures on the ASC list of covered surgical procedures for CY 2007 have been subject to the transitional payment methodology. ASC payment rates during the transition period were a blend of the CY 2007 rate and the rate for the pertinent CY as shown in the table below.

The relative payment weights for CY 2012 were scaled by holding ASC utilization and mix of services constant from CY 2010 (the most recent full year of claims data available) and comparing the total payment weight using the CY 2011 ASC relative payment weights to the total payment weight using the applicable CY 2012 OPPS relative payment weights for covered ASC surgical procedures and separately payable ancillary services. This process takes into account the changes in the relative payment weights between CY 2011 and CY 2012.

The ratio of the CY 2011 to CY 2012 total payment weight is the **weight scaler**, which is applied to the CY 2012 relative payment weights in order to maintain budget neutrality.

The ASC **conversion factor** (CF) is annually adjusted for budget neutrality by removing the effects of changes in wage index values for the upcoming year as compared to values for the current year. In accordance with the MMA, beginning with CY 2010, the ASC CF may be updated annually by the Consumer Price Index for All Urban Consumers.

Calendar Year	Payment Rate
2008	A blend of 25 percent of the CY 2008 revised ASC rate plus 75 percent of the CY 2007 ASC rate
2009	A blend of 50 percent of the CY 2009 revised ASC rate plus 50 percent of the CY 2007 ASC rate
2010	A blend of 75 percent of the CY 2010 revised ASC rate plus 25 percent of the CY 2007 ASC rate
2011 and all future years	Will be calculated according to policies of the revised payment system



Beginning in CY 2011, the Affordable Care Act requires that the annual update factor for the ASC payment system be reduced by a productivity adjustment.

ASCs are paid the lesser of the actual charge or the ASC payment rate for each procedure or service. The standard payment rate for ASC-covered surgical procedures is calculated as the product of the ASC CF and the ASC relative payment weight for each separately payable procedure or service. There are alternate methodologies for establishing payments for covered ancillary radiology services, office-based procedures, drugs and biologicals, and device-intensive procedures. Payments for covered surgical procedures and certain covered ancillary services are geographically adjusted using the pre-floor and pre-reclassified hospital wage index values, with a labor-related factor of 50 percent. Payments are also adjusted when multiple surgical procedures are furnished in the same encounter or when procedures are discontinued prior to their initiation or the administration of anesthesia.

The alternate methodologies for establishing payment rates for some surgical procedures and ancillary services are briefly described below:

- ❖ Office-based procedures are procedures that are furnished in physicians' offices at least 50 percent of the time and that CMS classifies as "office-based." ASC payment is made at the lower of the ASC rate or the nonfacility practice expense (PE) relative value unit (RVU) amount of the Medicare Physician Fee Schedule (PFS) for the relevant year;
- ❖ Device-intensive procedures are ASC-covered surgical procedures that, under the OPSS, are assigned to ambulatory payment classifications (APC) for which the estimated device offset percentage is greater than 50 percent of

the APC's median cost. Device-intensive procedures are paid:

- A device-related portion of the procedure, which is the same amount paid for the device under the OPSS; and
 - A service portion, which is calculated according to the standard rate setting methodology;
- ❖ Only ASCs may receive separate Medicare payment for the facility costs of covered ancillary radiology services. Separately payable radiology services are paid the lower of the ASC rate or the technical component or nonfacility PE RVU payment amount of the Medicare PFS for the same year (whichever applies);
 - ❖ Separately payable drugs and biologicals are those for which separate payment is made under the OPSS. ASCs are paid the same amount that is paid under the OPSS; and
 - ❖ Brachytherapy sources are paid at the same amount as the OPSS rates if a prospective OPSS rate is available. Otherwise, ASCs are paid at contractor-priced rates. These payments are not adjusted for geographic wage differences.

Under the revised ASC payment system, ASCs continue to submit claims on the CMS-1500 claim form.

Health Care Quality

Beginning in CY 2014, to be eligible for the full ASC annual payment update, ASCs will be required to submit complete data on individual quality measures by submitting appropriate Quality Data Codes on claims. For data collected from October 1, 2012,



through December 31, 2012, appropriate Quality Data Codes will be submitted on claims for the CY 2014 payment determination measures.

Resources

For more information about ASCs and the ASC payment system, visit <http://www.cms.gov/center/asc.asp> and <http://www.cms.gov/ASCPayment> and refer to the “Ambulatory Surgical Center” section of the Medicare Learning Network® publication titled “MLN Guided Pathways to Medicare Resources Provider Specific” booklet at http://www.cms.gov/MLNEdWebGuide/Downloads/Guided_Pathways_Provider_Specific_Booklet.pdf on the CMS website. For more information about payment related to annual and quarterly ASC FS and Drug file Addenda, visit http://www.cms.gov/ASCPayment/11_Addenda_Updates.asp on the CMS website. To access the “Federal Register,” visit <http://www.gpo.gov/fdsys/search/home.action> on the U.S. Government Printing Office website. To find Medicare information for beneficiaries (e.g., Medicare basics, managing health, and resources), visit <http://www.medicare.gov> on the CMS website.

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